

Message Text

CONFIDENTIAL

PAGE 01 STATE 008865
ORIGIN PM-04

INFO OCT-01 AF-08 EUR-12 EA-07 IO-13 ISO-00 ACDA-07
CIAE-00 INR-07 L-03 NSAE-00 NSC-05 EB-07 NRC-05
OES-06 DODE-00 ERDA-05 SIG-01 SS-15 SP-02 FEA-01 /109 R

DRAFTED BY PM/NPO:JPMCGUINNESS:JMM

APPROVED BY PM/NPO:LVNOSENZO

OES - MR. BENGELSDORF

S/P - MR. KALICKI(SUBS)

ACDA - MR. VANDOREN (SUBS)

ERDA - MR.BOWEN(SUBS)

NSC - DR. ELLIOTT (SUBS)

S/S - MR. SEBASTIAN

-----150207Z 044574 /74-61

R 141540Z JAN 77

FM SECSTATE WASHDC

TO AMEMBASSY BERN

AMEMBASSY BERLIN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

USMISSION IAEA VIENNA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY PRETORIA

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TOKYO

AMEMBASSY WARSAW

C O N F I D E N T I A L STATE 008865

E.O. 11652:GDS

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 008865

TAGS: ENRG, PARM, TECH

SUBJECT: SOUTH AFRICAN PARTICIPATION IN ZANGGER COMMITTEE

1. BRITISH EMBASSY REPRESENTATIVE (REEVE) TOLD DEPARTMENT
OFFICIAL (NOSENZO) ON DECEMBER 10 THAT UK'S IAEA RESREP
HAD LEARNED FROM SOUTH AFRICAN AMBASSADOR IN VIENNA THAT

SAG WAS ON VERGE OF DECIDING TO JOIN ZANGGER COMMITTEE.
BRITISH WERE SEEKING US COMMENTS ON AND SUPPORT OF RESPONSE
TO SOUTH AFRICAN AMBASSADOR ALONG FOLLOWING LINES:

-- ON NON-PROLIFERATION GROUNDS, UK UNDERSTANDS SAG'S
DESIRE TO JOIN ZANGGER, BUT THAT COMMITTEE MIGHT CEASE TO
EXIST IF ITS MEMBERS WERE INVITED TO JOIN SUPPLIERS' GROUP
IN MARCH AS UK HAS PROPOSED;

-- FOR POLITICAL REASONS, SOUTH AFRICA IS UNLIKELY TO BE
WELCOME IN SUPPLIERS' GROUP, LEADING TO EMBARRASSMENT IF IT
WERE A ZANGGER PARTICIPANT WHEN OTHER MEMBERS WERE INVITED
INTO GROUP;

-- CONSEQUENTLY, IT COULD BE SUGGESTED THAT SOUTH AFRICA
DELAY JOINING THE COMMITTEE ITSELF, MEANWHILE ANNOUNCING
HER ADHERENCE TO INFCIRC/209.

2. ON DECEMBER 29, NOSENZO PASSED FOLLOWING RESPONSE TO
REEVE:

-- WE AGREE WITH THE SUGGESTED APPROACH WHEREBY CONCERNS
ABOUT SOUTH AFRICA'S JOINING THE ZANGGER COMMITTEE WOULD
BE DISCUSSED INITIALLY WITH SOUTH AFRICAN AMBASSADOR
IN VIENNA.

-- HOWEVER, WE SEE DEFINITE ADVANTAGES IN SOUTH AFRICA'S
INTENTION TO ALIGN ITS EXPORT POLICY WITH THAT OF OTHER
ZANGGER COMMITTEE MEMBERS AND IN KEEPING THE ZANGGER
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 008865

COMMITTEE IN EXISTENCE INDEFINITELY.

-- WE BELIEVE IT IS IMPORTANT TO INVOLVE PROBLEM SUPPLIER
COUNTRIES SUCH AS SOUTH AFRICA, A PARTICULARLY SIGNIFICANT
NUCLEAR EXPORTER, IN SOME KIND OF INTERNATIONAL NUCLEAR
EXPORT POLICY-MAKING BODY. FOR THE TIME BEING, THE
ZANGGER COMMITTEE OFFERS THE ONLY VIABLE OPPORTUNITY IN
THIS REGARD. FOR THIS SAME REASON, WE DO NOT SEE MUCH
MERIT IN EXPANDING THE ZANGGER GROUP TO INCLUDE KEY
CONSUMER COUNTRIES (WHICH BRITISH HAD MENTIONED AS ANOTHER
POSSIBILITY).

-- ON THE OTHER HAND, WE APPRECIATE THE POLITICAL PROBLEMS
SOUTH AFRICA'S MEMBERSHIP IN THE ZANGGER COMMITTEE MAY
CREATE AND, OF SOME IMPORTANCE, THE LACK OF SOUTH AFRICAN
MOVEMENT TOWARD NPT ADHERENCE, IN VIEW OF THE ZANGGER
COMMITTEE'S DIRECT ASSOCIATION WITH THE NPT AND ITS
CHARTER TO DEVELOP COMMON CRITERIA FOR IMPLEMENTATION OF
ARTICLE III-2 OF THE NPT.

-- AS WE UNDERSTAND IT, THE SOUTH AFRICANS HAVE APPARENTLY DECIDED TO LIMIT ADHERENCE TO EXPORT POLICIES CONCERNING SOURCE AND SPECIAL FISSIONABLE MATERIAL CONSISTENT WITH INFCIRC 209 AND WILL DEFER FOR THE FUTURE FORMAL ADHERENCE TO EXPORT POLICIES INVOLVING EQUIPMENT. IN OUR VIEW, THIS APPROACH WOULD NOT QUALIFY SOUTH AFRICA FOR MEMBERSHIP IN ZANGGER BUT WOULD OBVIOUSLY ALLOW THEIR CURRENT ASSOCIATION WITH THE ZANGGER GROUP AS AN INTERESTED OBSERVER TO CONTINUE. THIS SHOULD EASE THE POLITICAL PROBLEMS ASSOCIATED WITH OFFICIAL SOUTH AFRICAN MEMBERSHIP IN ZANGGER AND GIVE THEM A POSSIBLE FACE-SAVING RATIONALE FOR NOT BEING INVITED TO JOIN THE LONDON SUPPLIERS GROUP.

-- BASED ON THE ABOVE WE WOULD BE PREPARED TO JOIN THE UK IN A DIRECT REPRESENTATION TO SOUTH AFRICA THROUGH ITS CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 008865

AMBASSADOR IN VIENNA ALONG THE FOLLOWING LINES:

- INFORM THE SAG OF THE POSSIBILITY THAT THE CURRENT MEMBERSHIP OF THE ZANGGER COMMITTEE MAY BE INVITED TO JOIN THE NUCLEAR SUPPLIERS GROUP;

-- SUGGEST THAT IF HER EXCLUSION FROM SUCH AN INVITATION WOULD CAUSE HER ANY EMBARRASSMENT, SHE MAY WISH TO RECONSIDER OR DELAY ANY APPEAL FOR FULL MEMBERSHIP UNTIL SUPPLIERS HAVE MADE THEIR DECISION ON WHETHER TO INVITE OTHER MEMBERS.

-- ADVISE HER ALSO OF POTENTIAL PROBLEMS WITH GAINING ZANGGER COMMITTEE ACCEPTANCE OF FULL MEMBERSHIP, PARTICULARLY IN VIEW OF THE GROUP'S ASSOCIATION WITH THE NPT AND SOUTH AFRICA'S LACK OF MOVEMENT TOWARD NPT ADHERENCE;

-- INDICATE THAT THE SOUTH AFRICAN DECISION TO LIMIT ADHERENCE FOR THE TIME BEING TO ZANGGER COMMITTEE POLICIES ON EXPORT OF SOURCE AND SPECIAL FISSIONABLE MATERIAL COULD RESOLVE THE ISSUE SINCE THE QUESTION OF FULL MEMBERSHIP IN ZANGGER WOULD NOT ARISE;

- INDEPENDENT OF THE ZANGGER ISSUE, STRONGLY INDICATE THAT WE WELCOME SOUTH AFRICAN ADHERENCE TO RELEVANT PROVISIONS OF INFCIRC 209 AND MOREOVER THAT WE BELIEVE SOUTH AFRICA WILL ENDEAVOR TO FOLLOW RESPONSIBLE EXPORT POLICIES IN ANY CASE.

KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: EXPORTS, AGREEMENTS, MEMBERSHIP, NUCLEAR FUELS, NUCLEAR REACTORS, COMMITTEES, EXPORTERS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Sent Date: 14-Jan-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE008865
Document Source: CORE
Document Unique ID: 00
Drafter: JPMC GUINNESS:JMM
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770015-0677
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770150/aaaabros.tel
Line Count: 172
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 943671d9-c288-dd11-92da-001cc4696bcc
Office: ORIGIN PM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3594575
Secure: OPEN
Status: NATIVE
Subject: SOUTH AFRICAN PARTICIPATION IN ZANGGER COMMITTEE
TAGS: ENRG, PARM, TECH, SF, UK, US, ZANGGER COMMITTEE
To: BERN BERLIN MULTIPLE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/943671d9-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009